

Message Text

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NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 H-02 NSC-10 SS-15 OMB-01 IO-12 OIC-04

ACDA-19 RSR-01 /148 W

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R 031010 Z MAY 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 6046

INFO ALL CSCE CAPITALS 211

USMISSION BERLIN

SECDEF WASHDC

C O N F I D E N T I A L HELSINKI 1143

E. O. 11652: GDS

TAGS: PFOR

SUBJ: CSCE: HUMAN CONTACTS ISSUE -- DISCUSSIONS APRIL 30- MAY 2

BEGIN SUMMARY. WORKING GROUP ON BASKET III HAS BEGUN DRAFTING PROCESS STARTING WITH INTRODUCTION ON BASIS OF REVISED AUSTRIAN DRAFT (SEPTTEL). SOVIETS HAVE AGREED TO WORK NEXT ON LANGUAGE OF SECTION ON HUMAN CONTACTS, LEAVING OPEN THE QUESTION OF FINAL ORDER OF SECTIONS. ALLIED REPS HAVE MADE CLEAR THAT ENTIRE MANDATE WOULD BE CONSIDERED AD REFERENDUM AND LANGUAGE OF INTRODUCTION WOULD BE WEIGHED IN LIGHT OF PROGRESS ON OTHER SECTIONS OF MANDATE. CHIEF QUESTION YET TO BE RESOLVED IN INTRODUCTION IS HOW TO DEAL WITH SOVIET INSISTENCE ON REFERENCE TO CERTAIN PRINCIPLES. SOVIETS HAVE INDICATED WILLINGNESS TO USE SPANISH TEXT FOR HUMAN CONTACTS SECTION AS BASIS FOR DRAFTING, ALTHOUGH THEY EXPECT TO OFFER AMENDMENTS. END SUMMARY.

1. APRIL 30 SESSION OF BASKET III WORKING GROUP MOVED FITFULLY

TOWARD DE FACTO CONSENSUS TO BEGIN DRAFTING WORK WITH INTRODUCTION, AS DECIDED AT NATO CAUCUS APRIL 27. NATO REPS MADE CLEAR
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THAT LANGUAGE AGREED FOR INTRODUCTION WOULD BE AD REFERENDUM, ITS ACCEPTABILITY CONTINGENT ON SATISFACTORY TEXT FOR OTHER SECTIONS

OF BASKET III. USSR AND ROMANIA INSISTED THAT ALL DRAFTS BE USED IN DRAFTING PROCESS, AND ZORIN INITIALLY REJECTED UK EFFORT TO GET COMMITMENT TO TURN NEXT TO HUMAN CONTACTS SECTION OF MANDATE IF ALLIES WOULD AGREE TO START WITH INTRODUCTION.

2. HOWEVER, MAY 2 DISCUSSION IS WORKING GROUP PROCEEDED PRIMARILY ON BASIS OF AUSTRIAN DRAFT, WHICH WAS "STREAMLINED" EDITORIALY OVER MAY 1 HOLIDAY (AFTER PRIVATE CONSULTATIONS WITH CERTAIN NATO DELS) AND TABLED AT OPENING OF MEETING. SOVIET REP (ZORIN) THEN AGREED TO TAKE UP HUMAN CONTACTS QUESTION AFTER INTRODUCTORY SECTION COMPLETED, PROVIDED THIS WOULD NOT PREJUDICE FINAL ORDER OF MANDATE COMPONENTS. HE SUPPORTED ROMANIAN SUGGESTION THAT LOGICAL ORDER TO LIST ITEMS AFTER INTRODUCTION WOULD BE (1) CULTURE AND EDUCATION, (2) HUMAN CONTACTS, (3) INFORMATION, AND (4) MENTION OF RELATIONSHIP WITH OTHER ORGANIZATIONS. THUS TACIT ACCEPTANCE OF AUSTRIAN DRAFT DURING MAY 2 SESSION (MADE SOMEWHAT MORE EXPLICIT IN BILATERAL CONVERSATION WITH MENDELEVICH) LEAVES ONE MAJOR ISSUE -- WHETHER AND HOW TO STATE PRINCIPLES APPLICABLE TO BASKET III.

3. STREAMLINED AUSTRIAN DRAFT AS TABLED DOES NOT CONTAIN ANY REFERENCE TO PRINCIPLES, BUT SOVIETS ARE LIKELY TO PROPOSE AMENDMENT ON THIS QUESTION. HUNGARIAN REP IN WORKING GROUP ON MAY 2 SEEMED TO SUGGEST THAT GENERALIZED REFERENCE TO " RELEVANT PRINCIPLES" MIGHT BE SATISFACTORY, BUT MENDELEVICH IN BILATERAL CONVERSATION RAISED POSSIBILITY OF ENUMERATING PRINCIPLES DESIRED BY SOVIETS AND ADDING ALLIED- SPONSORED PRINCIPLE OF RESPECT FOR HUMAN RIGHTS. ZORIN CONTINUED TO URGE IN WORKING GROUP THAT PRINCIPLES OF SOVEREIGNTY, NON- INTERFERENCE AND RESPECT FOR LAWS BE INCLUDED, WITHOUT ALLUDING TO POSSIBILITY OF ADDING HUMAN RIGHTS. MEANWHILE, IN PRIVATE CONVERSATIONS MAY 2 SOVIETS AND GDR TOLD OTHER DELEGATIONS THAT PRINCIPLES WERE ONLY ABSOLUTE REQUIREMENT IN BASKET III; IF ACCEPTED, WARSAW PACT COUNTRIES WOULD SHOW GREAT FLEXIBILITY ON CONTENTS OF REMAINDER OF MANDATE. (COMMENT: MOST NATO DELS CAUTIOUS ABOUT ACCEPTING THESE SOVIET ASSURANCES.)

4. MAJORITY OF ALLIES EXPRESSED WILLINGNESS IN MAY 2 NATO CAUCUS
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TO ACCEPT AUSTRIAN DRAFT IN TOTO, WITH ITALIANS STILL FEELING THAT SOME ASPECTS OF DANISH (NATO) DRAFT INTRODUCTION SHOULD BE CARRIED OVER.

5. LOOKING AHEAD TO DISCUSSION OF HUMAN CONTACTS SECTION OF MANDATE, BULGARIANS AND HUNGARIANS HAVE EXPRESSED DOUBTS ABOUT LANGUAGE OF SPANISH DRAFT CONCERNING FACILITATION OF MARRIAGES

BETWEEN NATIONALS OF DIFFERENT STATES. IN SO DOING, THEY HAVE
TACITLY ACKNOWLEDGED THAT THEY EXPECT DISCUSSION ON THIS SECTION
TO CENTER ON SPANISH DRAFT (HELSINKI 1117), A POINT CONFIRMED BY
MENDELEVICH IN US- SOVIET BILATERAL.
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